

ILLINOIS POLLUTION CONTROL BOARD  
December 4, 2014

ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
	)	
Complainant,	)	
	)	
v.	)	AC 15-14
	)	(IEPA No. 350-14-AC)
RUSSELL AND DEBORAH JANSSEN,	)	(Administrative Citation)
	)	
Respondent.	)	

ORDER OF THE BOARD (by D. Glosser):

On October 14, 2014, the Illinois Environmental Protection Agency (Agency) timely filed an administrative citation against Russell and Deborah Janssen (respondents). The administrative citation concerns respondents' property located at 807 Daysville Road, Oregon Ogle County. The property is commonly known to the Agency as the "Oregon/Northwest Equipment" site and is designated with Site Code No. 1410405050. For the reasons below, the Board accepts respondents' petition to contest the administrative citation, but directs respondents to file an amended petition to cure deficiencies identified in this order.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2012)), an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2012); 35 Ill. Adm. Code 108.

In this case, the Agency alleges that on September 18, 2014, respondents violated Sections 21(p)(1), (p)(7), and 55(k)(1) of the Act (415 ILCS 5/21(p)(1), (p)(7), and 55(k)(1) (2012)) by causing or allowing open dumping in a manner resulting in litter, deposition of general construction or demolition debris, or clean construction or demolition debris, and accumulation of water in used or waste tires at the Ogle County site. The Agency asks the Board to impose on respondents the statutory \$1,500 civil penalty for each alleged violation, for a total civil penalty of \$4,500.

As required, the Agency served the administrative citation on respondents within "60 days after the date of the observed violation." 415 ILCS 5/31.1(b) (2012); *see also* 35 Ill. Adm. Code 101.300(c), 108.202(b). Any petition to contest the administrative citation was due by November 25, 2014. On November 17, 2014, the Agency filed with the Board a letter from Russell Janssen dated November 14, 2014. The Board will construe the filing as a timely filed petition (Pet.); however, the petition contains several deficiencies. The Board directs respondents to file an amended petition addressing the deficiencies in the petition.

First, all correspondence or filings in this proceeding must be sent to the Board's Clerk's office addressed as:

John Therriault, Clerk  
Illinois Pollution Control Board  
James R. Thompson Center  
100 W. Randolph  
Suite 11-500  
Chicago Illinois 60601.

Respondents are instructed to mail any future correspondence regarding this administrative citation to that address.

Further, a petition must set forth recognized grounds for why a respondent believes that the administrative citation was improperly issued. *See* Ill. Adm. Code 108.206. Those grounds are provided in Section 108.206 of the Board's rules, and include:

- a) the respondent does not own the property,
- b) the respondent did not cause or allow the alleged violation,
- c) the citation was not timely filed or properly served, or
- d) the alleged violation was the result of uncontrollable circumstances. 35 Ill. Adm. Code 108.206. *See also* IEPA v. Bobby G. Myers and Donald D. Myers, AC 07-30, slip op. at 11 (May 21, 2009).

In the petition Russell Janssen asserts that, "I had no intent to burn the rubbish pile and I have disposed of it." Pet. at 1. Russell Janssen continues that the "tires had been changed and where [*sic*] left out for ten days." *Id.*

The Board notes that cleanups performed by a respondent after issuance of an administrative citation are generally neither a defense to the violations alleged nor relevant to determining the civil penalty amount. *See* IEPA v. Jack Wright, AC 89-227, slip op. at 7 (Aug. 30, 1990) ("The Act, by its terms, does not envision a properly issued administrative citation being dismissed or mitigated because a person is cooperative or voluntarily cleans-up the site").

Also, while an individual may represent himself before the Board, a non-attorney cannot represent another person in a Board adjudicatory proceeding, such as an administrative citation action. *See* 35 Ill. Adm. Code 101.400(a). The petition for review was signed by Russell Janssen. Unless Mr. Janssen is an attorney, he cannot represent Deborah Janssen. Therefore, an amended petition must be filed that either states Mr. Janssen is an attorney, or that is signed by both Russell and Deborah Janssen. *See* 35 Ill. Adm. Code 108.206. A copy of the amended petition must also be sent to the Agency, and the respondents must provide proof to the Board that they have served the amended petition on the Agency.

If no amended petition is filed with the Board by January 5, 2015 which is the first business day following the 30th day after the date of this order, respondent's petition will be dismissed and a default order will be entered against them, imposing the statutory \$4,500 civil penalty. *See Ray Logsdon Estate*, AC 05-54 (Apr. 21, 2005). If an amended petition is filed pursuant to this order and respondents do not prevail on the merits of the case, respondents will have to pay not only the civil penalty but also any hearing costs of the Board and the Agency. *See* 415 ILCS 5/42(b)(4-5) (2012); 35 Ill. Adm. Code 108.500. A schedule of the Board's hearing costs is available from the Clerk of the Board and on the Board's website at [www.icpb.state.il.us](http://www.icpb.state.il.us). *See* 35 Ill. Adm. Code 108.504.

IT IS SO ORDERED.

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on December 4, 2014, by a vote of 4-0.



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John T. Therriault, Clerk  
Illinois Pollution Control Board